

UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA

PACIFIC COAST FEDERATION OF  
FISHERMEN'S ASSOCIATIONS, *et al.*,

Plaintiff,

v.

WILBUR ROSS, *et al.*,

Defendants.

No. 1:20-CV-00431-DAD-SAB

ORDER RE PAGE LIMITS AND

ORDER DIRECTING PARTIES TO  
MEET AND CONFER IN AN ATTEMPT  
TO RESOLVE REMAINING DISPUTES  
REGARDING PENDING  
INTERVENTION MOTIONS

THE CALIFORNIA NATURAL  
RESOURCES AGENCY, *et al.*,

Plaintiffs,

v.

WILBUR ROSS, *et al.*,

Defendants.

No. 1:20-CV-00426-DAD-EPG

ORDER RE PAGE LIMITS

Pending in *Pacific Coast Federation of Fishermen's Associations v. Ross*, 1:20-CV-00431-DAD-EPG (PCFFA), are several motions to intervene, which stand at various stages of ripeness. (*See PCFFA* Doc. Nos. 177 (intervention motion by Oakdale Irrigation District, *et al.*), 198 (Friant Water Authority, *et al.*), 206 (City of Folsom, *et al.*)). No motions to intervene are

1 pending in *California Natural Resources Agency v. Ross*, No. 1:20-CV-00426-DAD-EPG  
2 (*CNRA*), but nonetheless the issues addressed in this order are relevant to that case going forward.

3 This court has demonstrated a longstanding pattern and practice of allowing entities with  
4 interests related the Central Valley Project (CVP) and State Water Project (SWP) to intervene  
5 with conditions in cases concerning the CVP and SWP. The parties are also well aware that in  
6 these cases intervenors frequently are subject to page limitations that sometimes differ markedly  
7 from those imposed upon other parties.

8 Here, there are presently nine groups of intervenors and prospective intervenors in *PCFFA*  
9 alone. (*See* Doc. Nos. 37, 102, 122, 124, 171, 177, 198, 206). Quite legitimately, plaintiffs'  
10 counsel are concerned that allowing additional parties will multiply the proceedings and unfairly  
11 prejudice them by impeding the resolution of plaintiffs' claims. (*See* Doc. No. 205 at 5.) Page  
12 limitations with respect to briefing appears to be the critical issue preventing stipulated resolution  
13 of the pending motions. (*See id.*; Doc. No. 206 at 4.) To resolve this issue up front, the court  
14 finds as follows.

15 In this court's experience, strict page limits and prohibitions on duplicative briefing are  
16 absolutely necessary in a complex case with numerous parties. As the parties are aware, this  
17 court is one of the busiest in the nation and is facing an emergency due to the lack of judicial  
18 resources (*see PCFFA* Doc. No. 115-2), a situation that has been compounded by the ongoing  
19 public health emergency related to COVID-19 (*see* E.D. Cal. General Order 618). The  
20 undersigned is ready, willing, and able to adjudicate these matters, but will not allow the parties  
21 to make doing so a practical impossibility. Relatedly, some have demonstrated, at best, an  
22 inconsistent regard for the court's prior instructions to avoid duplicative briefing.

23 No intervenor, whether entering a case as a matter of right or permissively, should expect  
24 to be exempt from page limitations a court deems necessary to manage its caseload. *See*  
25 Advisory Committee Notes on Fed. R. Civ. P. 24, 28 U.S.C. App., p. 567 ("intervention of right  
26 . . . may be subject to appropriate conditions or restrictions responsive among other things to the  
27 requirements of efficient conduct of the proceedings"), cited with approval in *Stringfellow v.*  
28 *Concerned Neighbors in Action*, 480 U.S. 370, 383 (1987) (Brennan, J., concurring in part).

1 Because an appropriate balance on this issue has not been reached between plaintiffs,  
2 defendants and intervenors on their own, the court will set up a framework designed to allow the  
3 court a fighting chance to adjudicate the complex merits issues in this case in a reasonable  
4 amount of time. Accordingly, whatever page limitation applies to the plaintiffs and defendants at  
5 the opening brief stage will likewise apply to all of the intervenors combined in each case. For  
6 example, where an opening brief is limited to 25 pages per Primary Party, all of the defendant  
7 intervenors together will be afforded not more than 25 pages for their opening brief(s), which the  
8 intervenors may divide among themselves.<sup>1</sup> The court will entertain any reasonable arrangement  
9 for oppositions and replies that follows this pattern, recognizing that the plaintiffs will be  
10 responding to double the number of pages permitted in the Primary Parties' opening brief.  
11 Requests to expand the opening brief limitations will be considered, but the parties are  
12 forewarned that it is *highly* unlikely such a request will be granted. Even within the assigned  
13 number of pages, the court will not tolerate duplicative briefing. Any filings that demonstrate  
14 disregard for that restriction will result in an order to show cause why sanctions should not be  
15 imposed.<sup>2</sup> Intervenors are permitted to participate in a case because they bring a different  
16 perspective and wish to protect their unique interests, not because the addition of more lawyers to  
17 the case permits them collectively to find additional or different citations to support propositions  
18 that already have been argued by another party. In other words, intervenors are not welcome to  
19 simply sing the same tune in another key. The above restrictions apply with equal force in both  
20 of the above-captioned cases.

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21 <sup>1</sup> The court will not at this time set the opening brief page limit(s) that will apply to the Primary  
22 Parties at the merits stage of the case, as it is reasonable to assume the merits issues have not be  
23 fleshed out in sufficient detail for those Primary Parties to determine their needs. That said, the  
24 court will critically examine any proposal regarding expanded merits page limits for the Primary  
Parties. As for other motions practice, the court is very unlikely to permit exceptions to its  
normal page limits.

25 <sup>2</sup> The court also notes that it will not tolerate any party that attempts to incorporate by reference  
26 into its points and authorities large swaths of information contained in attachments or elsewhere  
27 in the record. Doing so will be interpreted as a violation of a court-ordered page limitation,  
28 which, according to the undersigned's standing order (*see PCFFA* Doc. No. 115-1 at 2), permits  
the court to disregard the extra materials. The parties must explain—not just mention—their  
arguments in their briefs or not at all. Supporting documents are meant for just that—support.

1 The court believes it must impose these restrictions to avoid the near certainty that doing  
2 otherwise will undermine the court's ability to exercise its constitutional function. With this  
3 ruling as a framework, the *PCFFA* parties are instructed to attempt to resolve the pending  
4 motions to intervene. To conserve party resources, any pending deadlines that remain related to  
5 those motions are VACATED, and the motions will be held in abeyance. If the motions cannot  
6 be resolved by mutual agreement within fourteen (14) days of the date of this order, the parties  
7 are to file a joint status report on day fifteen (15) indicating the efforts they undertook to reach  
8 agreement, what issues remain in dispute, and whether a schedule needs to be re-set to complete  
9 briefing on any of the pending intervention motions.

10 IT IS SO ORDERED.

11 Dated: **July 10, 2020**

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UNITED STATES DISTRICT JUDGE